

**DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT  
DIVISION OF HOUSING POLICY DEVELOPMENT**

2020 W. El Camino Avenue, Suite 500  
Sacramento, CA 95833  
(916) 263-2911 / FAX (916) 263-7453  
[www.hcd.ca.gov](http://www.hcd.ca.gov)



March 1, 2024

Garrett Evans, City Manager  
City of Pittsburg  
65 Civic Avenue  
Pittsburg, CA 94565

Dear City Manager Garrett Evans:

**RE: Failure to Adopt a Compliant 6<sup>th</sup> Cycle Housing Element – Letter of Inquiry**

The purpose of this letter is to inquire about the status of City of Pittsburg's (City) 6<sup>th</sup> cycle planning period (6<sup>th</sup> cycle) housing element pursuant to Government Code section 65588, subdivision (e). As you are aware, the 6<sup>th</sup> cycle update was due January 31, 2023.

Therefore, the City is out of compliance with State Housing Element Law (Article 10.6 (commencing with section 65580) of Chapter 3 of the Government Code). The California Department of Housing and Community Development (HCD) is requesting the City provide a specific timeline for (1) submitting an updated draft housing element and (2) obtaining compliance with State Housing Element Law no later than April 1, 2024.

**6<sup>th</sup> Cycle Housing Element Submission and Review History**

The 6<sup>th</sup> cycle planning period for the City of Pittsburg is January 31, 2023, through January 31, 2031. The City failed to adopt a compliant housing element by its 6<sup>th</sup> cycle due date of January 31, 2023, pursuant to Government Code section 65588. HCD records are as follows:

- On March 17, 2023, HCD issued a letter of inquiry to the City noting HCD has not received a draft housing element submittal from the City.
- On March 21, 2023, the City submitted a letter with an update on when the City will be submitting the draft Housing Element to HCD.
- On May 4, 2023 the City submitted a draft housing element to HCD for review.
- On August 3, 2023, HCD issued a findings letter to the City noting multiple revisions necessary for the housing element to be compliant with State Housing Element Law.

## **AB 1398, Statutes of 2021**

Please note, pursuant to Assembly Bill 1398 (Chapter 358, Statutes of 2021), a jurisdiction that fails to adopt a compliant housing element within one year from the statutory deadline cannot be found in compliance until any rezones necessary to accommodate a shortfall of sites are completed. (Gov. Code, § 65588, subd. (e)(4)(C)(iii).)

### **Consequences of Noncompliance**

Various consequences may apply if the City does not have a housing element in compliance with State Housing Element Law.

First, noncompliance results in ineligibility or delay in receiving state funds that require a compliant housing element as a prerequisite, including, but not limited to, the following:

- Permanent Local Housing Allocation Program
- Local Housing Trust Fund Program
- Infill Infrastructure Grant Program
- SB 1 Caltrans Sustainable Communities Grants
- Affordable Housing and Sustainable Communities Program

Second, jurisdictions that do not meet their housing element requirements may face additional financial and legal ramifications. HCD may notify the California Office of the Attorney General, which may bring suit for violations of State Housing Element Law. Further, state law provides for court-imposed penalties for persistent noncompliance, including financial penalties. For example, Government Code section 65585, subdivision (l)(1), establishes a minimum fine of \$10,000 per month, up to \$100,000 per month. If a jurisdiction remains noncompliant, a court can multiply those penalties by a factor of six. Other potential ramifications could include the loss of local land use authority to a court-appointed agent.

In addition to these legal remedies available in the courts, under the Housing Accountability Act (Gov. Code, § 65589.5, subd. (d)), jurisdictions without a substantially compliant housing element cannot rely on inconsistency with zoning and general plan standards as a basis for denial of a housing project for very low-, low-, or moderate-income households (also known as the “Builder’s Remedy”).<sup>1</sup>

---

<sup>1</sup> For purposes of the Housing Accountability Act, housing for very low-, low-, or moderate-income households is defined as having at least 20 percent of units set aside for low-income residents or 100 percent of units set aside for middle-income residents. (Gov. Code § 65589.5, subd. (h)(3).)

## Conclusion

HCD recognizes that, ultimately, state housing laws are effective only with the cooperation of local governments and understands staffing and resource constraints that may hinder efforts to gain compliance. However, housing elements are essential to developing a blueprint for growth and are a vital tool to address California's prolonged housing crisis. Accordingly, state law has established clear disincentives for local jurisdictions that fail to comply with State Housing Element Law. To meet the 6<sup>th</sup> cycle update requirements, the City must submit a draft housing element to HCD for review, consider HCD's written findings, adopt the housing element, and submit it to HCD for review and determination of substantial compliance. (Gov. Code, § 65585.)

HCD will consider any written response before taking further action authorized by Government Code section 65585, subdivision (j), including referral to the California Office of the Attorney General.

If you have any questions or would like to discuss the content of this letter, please contact Leslie Woodman of our staff at [Leslie.Woodman@hcd.ca.gov](mailto:Leslie.Woodman@hcd.ca.gov).

Sincerely,

A handwritten signature in black ink, appearing to read "Melinda Coy", with a long horizontal stroke extending to the right.

Melinda Coy  
Proactive Housing Accountability Chief